

NATIONAL POLLUTANT DISCHARGE
ELIMINATION SYSTEM (NPDES) PERMIT PROGRAM

PUBLIC HEARING

Held on
Thursday, December 9, 2010

Regarding the NPDES Draft Permit
Application for Discharge
into Navigable Waters
for ArcelorMittal Burns Harbor

BE IT REMEMBERED that the following recorded proceedings were held on Thursday, December 9, 2010, at the Northwestern Indiana Regional Planning Commission, 6100 Southport Road, Portage, Indiana, at 6:00 p.m., stenographically written and transcribed from said recording by me, TERRY M. PICKERING, a duly qualified stenotype reporter and duly commissioned officer of the State of Indiana.

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1 MR. HIGGINBOTHAM: One thing I want to say first thing
2 is thanks, everybody, for coming out this evening to this
3 public hearing concerning this permit. One of the things
4 we're dealing with right now is the court reporter was not
5 able apparently -- is not here, so we're recording this
6 hearing this evening. So I would just ask that when people
7 come up to give their comments, as I do it myself -- so,
8 anyway...

9 Okay. First, I'd like to do some introductions of the
10 folks who came up from IDEM. My name is Paul Higginbotham.
11 I'm with the Indiana Department of Environmental
12 Management's Office of Water Quality Permits Branch. I'm
13 the branch chief over that permits branch, of which we do
14 the National Pollutant Discharge Elimination System permits,
15 or the rest of the night you'll hear them as NPDES permits.

16 I brought up -- with us tonight are Steve Roush. He'll
17 be presenting some stuff tonight as well for you folks.
18 He's the permit writer on this permit. Matthew Carmichael,
19 also helping us this evening. He is a permit writer as
20 well. Out front was Stan Rigney, who is the section chief
21 of the Industrial Permit Section; and he is Steve and Matt's
22 boss, direct boss. Also, Amber Finkelstein is with us from
23 media folks to help out. If there's any questions
24 afterwards, she can help coordinate that for us.

25 So, again, without these guys here, we really

1 couldn't -- we wouldn't be here today having this
2 discussion. They really work hard trying to address the
3 issues on these. As you can well know, these are pretty
4 complicated permits in some instances. So I really thank
5 them for their abilities and their willingness to come up
6 and help out with this public hearing.

7 One thing I'd like to go through, out front, as you
8 guys came in, there was a sign-in sheet; and I really
9 encourage folks to sign in if they want to get a copy of any
10 final permit actions on this permit. That's why we utilize
11 that sign-in sheet, to contact folks and to send them any
12 final permit decisions that are made concerning this
13 permit.

14 In addition to that, out front we had these appearance
15 cards that were out there. And we'd ask folks, if they
16 would like to get up this evening and give oral comments on
17 this permit, to fill these cards out. And I'll be utilizing
18 these to call people up after we do a brief presentation to
19 give comments on this permit. I think we have about five or
20 six so far. If you're still filling them out, please feel
21 free to hand them to an IDEM staff person when you're done
22 filling those out, and we'll utilize those here at the end
23 of the hearing.

24 Also, if you brought written comments and you'd like to
25 turn those in tonight versus mailing those in, feel free to

1 do that as well. You can just hand them to any of the IDEM
2 staff, and we'll take those in and they'll be part of the
3 record of this evening's hearing. So feel free to do that
4 at any time.

5 But the purpose of the hearing, what we're here for,
6 we're here to listen to the public, to listen to anybody
7 that would like to get up and give comment to the draft
8 permit that was public noticed November 9th, I think. Is
9 that right? Yeah, November 9th, for the ArcelorMittal Burns
10 Harbor permit. Again, we're here to listen to your comments
11 and questions. We won't be responding to comments and
12 questions tonight. We're just here to listen and to take
13 any of those comments that are given tonight into any of our
14 decision making on any final permit action that we'll be
15 taking on this permit.

16 There will be a written response to all comments we
17 receive, both verbal comments as well as written comments,
18 as part of the final permit action. We'll be responding to
19 all of those in writing. So we will respond to them. We
20 just -- we won't be having that response at this evening's
21 hearing.

22 Also, what we'll be doing tonight is Steve and I will
23 give a real brief presentation about -- I'll give a little
24 bit of background about some general permitting issues, and
25 then Steve will give the specific, more specific details to

1 the Burns Harbor permit itself. Then after that, we'll open
2 it up for comments from the public.

3 And with that being said, let me -- and also tonight,
4 if you -- when folks do come up to give comments, if they
5 could say their name, spell it please, if you could. And,
6 also, if you're representing any organization or
7 association, please give that information as well.

8 All right. As I mentioned, we're here to talk about
9 the ArcelorMittal Burns Harbor NPDES permit renewal that's
10 currently on public notice. It was public noticed, as I
11 mentioned, on November 9th. It's been public noticed for a
12 45-day comment period. There has been a request for an
13 extension of that comment period. A final decision on that
14 extension has not yet been made. That's still being
15 considered.

16 As I mentioned, we'll go over some background, some
17 permit history, identify some changes from the previous
18 permit, receive comments from the public, and outline the
19 next steps for this permit process.

20 And just to give you some background of things, there's
21 another slide here later. It should be right after this,
22 but it kind of goes along with this same thing. But what we
23 do in the Office of Water Quality, we do many pieces to the
24 puzzle of protecting water quality. Permits is just one
25 piece of that. We assess water quality, we're trying to

1 address the legacy contaminants, tackling nonpoint source
2 pollution. We try to encourage best management practices to
3 address these issues. IDEM's constantly working, trying to
4 cultivate watershed groups throughout the state to help us
5 in our endeavors to make sure that water quality is improved
6 throughout the state of Indiana.

7 And we're really trying, since -- you know, definitely
8 since 2005 we've taken a very concerted effort to get all
9 permits issued and updated in a timely fashion, because it
10 is embarrassing from the standpoint of this permit is one of
11 the oldest backlogged permits that we have. I mean, that's
12 just the fact of the matter, and we're trying to address
13 that now.

14 And the piece of this puzzle here in Northwest Indiana
15 is that this is one of the individual permits we're trying
16 to get updated and addressed and issued to help the water
17 quality in Northwest Indiana.

18 In a nutshell, basically, the clean -- I'm way
19 oversimplifying this. But the Clean Water Act in this type
20 of situation we're dealing with requires all point sources
21 that discharge pollutants into waters of the U.S. to have --
22 to be covered by an NPDES permit as issued by either EPA or
23 an authorized state. In this situation, Indiana is a
24 delegated state, so we operate the NPDES program within the
25 state of Indiana. Again, that's really oversimplifying it,

1 but that kind of gives you, in a nutshell, what we are doing
2 here this evening.

3 Also, to help you out, because some of these permits
4 can be daunting, they're thick, they're big, but they can
5 really be broken down into sections. You have the cover
6 page itself, which is just that. It kind of explains what
7 will be following that cover page. There's a section that
8 is the effluent limits themselves, and those are technology-
9 based effluent limits and water quality-based effluent
10 limits. And that gives you an idea of what's required of
11 the facility to meet.

12 There's a monitoring and reporting requirements part of
13 the permit itself that lays out what they have to report,
14 how they have to do it. There's a special -- in some
15 permits, there's a special conditions section where things
16 like compliance schedules or special studies and other site-
17 specific requirements may be located.

18 And then there's a standard conditions section of the
19 permit, which is -- it's applicable to all NPDES permits.
20 It's standard. A lot of it's legal language and it's a
21 template that's required, and you'll find that in all
22 permits.

23 Also, one of the requirements through a permit is for
24 us to also develop what's called a fax sheet to the permit.
25 That helps explain the legal policy decisions and some of

1 the methodologies that were used. There you can find the
2 brief description of the types of activities that are
3 covered, the types of discharges that are covered. The
4 rationale for the permit requirements and the limits can be
5 found in that fact sheet. But it just tries to help explain
6 the permit itself.

7 And, again, even in that situation with these types of
8 permits and a large industrial facility, that, too, can be
9 initially overwhelming until you look at it and go through
10 it and you can try -- after you start looking at it and
11 breaking it down, you start getting a better idea of how
12 that's put together.

13 In addition, that's what we've done; and if you haven't
14 gotten this yet, I really encourage folks to grab what's
15 called the Citizens' Summary that's out on the front table.
16 Because what we had tried to do to the best of our abilities
17 was to take that fact sheet as well and to try to break it
18 down even more for people to understand without losing too
19 much context of the legal requirements that are within the
20 permit and the fact sheet. So I really encourage folks to
21 take a look at that Citizens' Summary as well.

22 And, also, all these documents can be found on IDEM's
23 website. If you haven't gotten copies of the permit or the
24 fact sheet already, if you go to IDEM's website, on the
25 front page of IDEM's website, you can scroll about halfway

1 down and there's a link for this draft permit. If you click
2 on that link, it will take you to all the additional
3 information that we have posted on our website for this
4 permit.

5 This was the slide I was talking about earlier that
6 maybe should have been up close to this. But IDEM's role in
7 protecting water quality, you know, we break it down. We
8 develop regulations. We issue permits. We restrict
9 discharges to the environment to safe levels. That's what
10 we do; that's what our goal is; and that's what we try to
11 achieve in issuing permits and developing the regulations
12 themselves.

13 We also have groups that inspect and monitor permitted
14 facilities to ensure that they are compliant with their
15 permits. We have folks within the Office of Water Quality
16 that take enforcement actions for people that exceed and
17 violate their permits. And we also have groups that work to
18 help educate the general public, the facilities, about
19 environmental responsibilities.

20 So we have different -- there's a lot of different
21 people doing different things but to the same goal, and
22 that's to improve water quality, and these are some of the
23 roles that we do that in.

24 The permitting process itself is broken down into a
25 facility submits a permit application, at which time IDEM

1 would then review that application for completeness and make
2 sure everything is there that's needed. If IDEM determines
3 that application is incomplete, we can then request
4 additional information from the facility. They submit that
5 information. IDEM then utilizes the application information
6 that was submitted itself to prepare what's called a "draft
7 permit." That's what's on public notice now is a draft
8 permit. And we put together the justification for what's in
9 that permit, which is in the fact sheet itself.

10 IDEM then would then place that draft permit on public
11 notice for a minimum of 30 days. In this permit situation
12 here, we went ahead and did an initial 45-day public notice
13 period, at which time the public can ask for a hearing. But
14 we knew, because of the interest in some of these larger
15 facilities in Northwest Indiana, we just went ahead and
16 scheduled these public hearings at the same time we issued
17 the draft permit, because we knew that there would be an
18 interest and people would want to come and hear and give
19 their verbal comments on the permits themselves. So we're
20 in that phase now.

21 The permit's out on -- the draft permit's out for
22 public notice. We're here to listen tonight to comments.
23 The current comment period ends on December 27th, at which
24 time anything by -- any written comments would need to be
25 sent in by that time frame. And once we get those comments,

1 IDEM again, as I mentioned earlier, will consider all
2 comments that we receive, comments that are received here
3 tonight, comments that we receive in writing as we go
4 through the process of making our final permit decision.

5 If changes are made, depending upon what changes are
6 made, we may need to -- we have the ability to public notice
7 the changed permit again and ask for additional comments.
8 It just really depends upon what those changes are, if there
9 are changes. And then once we do that, we issue our final
10 permit decision. You know, whenever that decision may be,
11 it's final. And at that point, we issue a final permit
12 decision. That is then an appealable decision, and there's
13 an 18-day appeal period for that final decision.

14 We talked already a little bit about this, but the
15 public notice process, this is the very key -- I can't
16 stress this enough. My boss really stresses this. We
17 really want to hear from the public. We want to hear what
18 you have to say. We want to hear from the facility if they
19 have comments. So we really encourage people to give us
20 that input. We do take it seriously and we do want to
21 respond and try to address the issues that we can.

22 This, too, just goes into that same thing about how we
23 respond to the comments. As I mentioned earlier, then
24 depending upon any changes made, we may or may not re-public
25 notice the permit. It would just depend on what those

1 changes were.

2 So, again, that's kind of just a brief -- some basic
3 permitting issues and background. What I'm gonna have Steve
4 do is come up, and Steve will actually give a little bit
5 more specifics to this specific permit and this facility.
6 And after we do that, then I'll come back up and we can then
7 start the actual comment process and calling folks up to
8 give their comments on this permit.

9 MR. ROUSH: Thanks, Paul. I'm gonna go through these
10 slides and give you a brief synopsis of the permit. And the
11 slide just goes through a little bit of the history.

12 The last time we issued an NPDES permit for this
13 facility was in 1988, so that's been a long time. We've
14 been working with USEPA on developing this draft permit, and
15 we completed that draft permit this year. EPA just sent us
16 a concurrence letter on this particular draft permit saying
17 they didn't have any objections to it moving forward as is
18 on October 28th. And right after that, we took the action
19 to public notice the permit, which happened on November the
20 9th.

21 This is a fancy slide. These are some questions that
22 we anticipated folks may have, and this is a list of the
23 questions, and the next slide will go into more detail on
24 those. So the first question we thought people would want
25 to know is, Where does this facility discharge? Will the

1 new permit limits allow ArcelorMittal Burns Harbor to
2 increase their discharge of any pollutants? Why did IDEM
3 renew the variance, which is called the 301(g) variance, for
4 ammonia as nitrogen and phenols? Was an antidegradation
5 demonstration required for ArcelorMittal Burns Harbor, this
6 permit? The next question is, What about thermal
7 temperature issues with this permit? They do have a 316(a)
8 variance for the thermal effluent limitations, which we'll
9 be talking about that. And just in general, what's
10 different about this permit?

11 So we go to the next slide and talk about where they
12 discharge. There's actually -- this permit has four
13 discharges directly to waters of the state and in two
14 internal points. Outfall 001 is the main discharge point.
15 It has -- it consists of all the processed wastewater from
16 Outfall 011, which is referred to as the Secondary
17 Wastewater Treatment Plant. That's what it's been known as
18 at this facility. It also has non-contact cooling water and
19 storm water, and all these waters discharge to the east
20 branch of the Little Calumet River.

21 Outfall 002 discharges non-contact cooling water and
22 storm water to the east arm of the Port of Indiana, Burns
23 Harbor. It's on the immediate west side of the Burns Harbor
24 facility, pretty much down at the bottom or the southern end
25 of the inland.

1 Outfall 003 discharges backwash from the lake water
2 pump stations to Lake Michigan. This facility -- that is
3 located on the northeast side of the property facing Lake
4 Michigan.

5 Outfall 009 is actually a new storm water outfall.
6 It's very close to Outfall 002, and it discharges storm
7 water from that immediate area to the east arm of the Port
8 of Indiana. Outfall 011 is the discharge from what's
9 referred to as the Secondary Wastewater Treatment Plant,
10 which is the main or centralized wastewater treatment
11 facility at Burns Harbor. And that combines with
12 non-contact cooling water and storm water and eventually
13 becomes Outfall 001.

14 And the new Outfall 111 is the effluent from the sinter
15 plant operations and is designated as the discharge from the
16 final thickener at the Reclamation Services Building. And
17 this outfall also discharges to the Secondary Wastewater
18 Treatment Facility.

19 So the question of will this permit allow an increase
20 in discharges of any pollutants, and the short answer is
21 no. There are no increases of discharges of any pollutant
22 authorized in this permit; however, this permit does have
23 additional effluent limitations for five different -- well,
24 more than five. I'm thinking of five metals. But there are
25 new effluent limitations for pollutants that were not

1 limited in the previous permit. And I will go into more
2 detail on that in a minute. This is mostly due to changes
3 in the effluent guidelines and also changes to the water
4 quality criteria. Based on the effluent quality, we
5 determined that some of those pollutants needed to be
6 limited in the permit.

7 Now we get to the 301(g) variance. The 301(g) variance
8 is a variance that allows for -- it's a variance from the
9 applicable best available treatment requirements through the
10 development of what's called proposed modified effluent
11 limitations for nonconventional pollutants of ammonia,
12 chlorine, color, iron, and total phenols. In this case, the
13 only pollutants that had been requested a variance for are
14 ammonia and total phenols.

15 There are certain conditions that must be met in order
16 to receive the 301(g) variance. The modified limits, that's
17 the PMELs, will meet technology based best practicable
18 technology limits or water quality base limits, whichever
19 are more stringent. Best practical technology based limits
20 were actually developed before the best available treatment
21 technology limits. So the EPA developed these technology
22 limits in stages, so that's actually one step down from
23 BAT.

24 The modified limits will not result in any additional
25 requirements on other point or nonpoint sources. In other

1 words, by getting these limits, you can't require someone
2 else to change their limits.

3 Modified limits will not interfere with the attainment
4 or maintenance of water quality. So they cannot cause any
5 harm to water quality and must meet water quality
6 standards. And the modified limits will not result in the
7 release of pollutants in amounts that would bioaccumulate,
8 persist, cause acute or chronic toxicity. And that goes
9 back to also maintaining water quality, all parts for water
10 quality standards.

11 And then we get into the question of why did we
12 tentatively approve this variance again. Well, it goes back
13 to this variance was originally granted by EPA and IDEM in
14 1988 in that permit. ArcelorMittal has submitted a
15 sufficient application to renew the 301(g) variance showing
16 that they've met all the conditions for the 301(g)
17 variance. All the conditions necessary for the variance
18 were present in 1988 and are present today. Essentially,
19 nothing has changed at the facility in regards to these
20 variances. And the proposed modified effluent limits will
21 result in compliance with Indiana water quality standards
22 and satisfy all the above conditions for 301(g) variances.

23 Then we come to the question of antidegradation. We
24 actually did conduct an antidegradation review of this to
25 make sure that we were not authorizing any increased -- new

1 or increased discharges or loadings, and we determined that
2 we really were not. The new limits that are in the permit
3 are there because of new information. We found out more
4 about the effluent than we knew in 1988 that allowed us to
5 put new effluent limitations in. So there really is no
6 antidegradation issue at this particular facility with the
7 permit.

8 Then we get to the temperature issues. Section 316(a)
9 of the Clean Water Act allows for application of alternative
10 thermal effluent limits. These alternative thermal effluent
11 limits were originally applied for and approved in 1975 in
12 the very first NPDES permit. In 1988, the permit required
13 studies to mitigate the thermal impacts. Apparently they
14 were having some thermal impacts at that time, and there
15 were several studies I found in the record looking for
16 alternatives to different effluent limits or find ways to
17 mitigate the impact to the stream.

18 And the solution was found in 1990 to add lake water to
19 the discharge to mitigate the thermal impact. So
20 essentially you are adding more dilution to the effluent to
21 Outfall 001 to bring the temperature down to where it does
22 meet these alternate limits.

23 When we were researching this permit and getting it put
24 together, our model people asked DNR if they noticed any
25 impacts in this stream because of these thermal temperature

1 discharges. And they indicated to us that they did not
2 notice any impacts on the well-balanced aquatic community.
3 There's something in the fact sheet that discusses that in
4 more detail.

5 Now ArcelorMittal is provided an opportunity to apply
6 for renewal of alternate thermal limits if they would like
7 thermal limits besides the ones they've already got approval
8 for.

9 We'll get into what's different. Here are the
10 different pollutant parameters that are now in the permit.
11 We now have new effluent limitations for mercury at Outfall
12 001, copper at Outfall 001, lead at Outfall 011 with the
13 Secondary Wastewater Treatment Facility. We actually found
14 that the technology based limits were more stringent -- or I
15 mean less stringent than the water quality based effluent
16 limits. So we actually moved the water quality based
17 effluent limits upstream to the actual secondary treatment
18 facility. We have zinc at Outfall 001 and silver at Outfall
19 001.

20 There's also new storm water requirements. We're going
21 to have these folks monitor all their storm water discharges
22 on a quarterly basis, four times a year. We have specific
23 storm water conditions added, which are essentially best
24 management practices. You have to do comprehensive studies
25 at your facility to identify all potential sources of storm

1 water contamination. That's sort of what the non-numeric
2 storm water limits are also talking about. Those are
3 considered to be equivalent to technology based limits for
4 EPA by doing these best management practices and things like
5 that.

6 The SWPPP, that's the Storm Water Pollution Prevention
7 Plan language developed using the 2008 USEPA storm water
8 multi-sector permit is incorporated into this permit. And
9 that's a national program where EPA issues general permits
10 in states where they have authority. We use that as a
11 guidance on storm water.

12 Here's where we get into the new internal monitoring
13 point, Outfall 111. The federal effluent guidelines
14 required limits for 2, 3, 7, 8, that is
15 trichlorodibenzofuran. That's -- this is the abbreviation
16 for that, and that's all in the effluent guidelines.

17 There are new effluent biomonitoring requirements at
18 Outfall 001. They have to do three samples, three monthly
19 samples, in a row. If they fail any two in a row, they have
20 to do a toxicity reduction evaluation and identification.

21 There's a new cooling water intake structure study, and
22 this is coming out of EPA, as much as anything, because
23 they've been working very hard on 316(b) requirements. And
24 they had us do a real comprehensive look at this permit and
25 all of them right now to make sure that the intake

1 structures meet what are considered best practical
2 technology. And we believe this facility does, but they've
3 also wanted folks to do a confirmation study. And that's
4 what this is, the cooling water intake structure study.

5 And we also have -- there's a sanitary wastewater
6 treatment facility at this location that between 1988 and
7 today, I couldn't tell you exactly when, but the Town of
8 Burns Harbor purchased that sewage treatment plant. And
9 that sewage treatment plant is now regulated by an
10 operational permit, and that's a permit that's been on the
11 books prior to the Clean Water Act. It's a permit that acts
12 very much or almost identical to an NPDES permit; only since
13 it was not discharging directly to water of the state, we
14 issued an operational permit instead of an NPDES permit.

15 And our next steps in the process is the comment period
16 for this permit ends December 27th, which is a 45-day
17 comment period. We're having the public meeting here
18 tonight or the public hearing for this permit. You're
19 welcome back next Tuesday for another public hearing on the
20 U.S. Steel Midwest permit, same place, same time.

21 As Paul stated before, IDEM and USEPA will review all
22 public comments and we'll make any necessary permit changes
23 to ensure the final permit meets all federal and state
24 requirements. And then once we've modified the permit
25 appropriately, responded to all comments, it's very likely

1 the permit will be reissued at that time.

2 And if you have any written comments, I'm the person
3 that gets to look at them and see what our initial response
4 is going to be. So if you need the -- if you'd like to send
5 comments to us, there's my name, our address, my email, and
6 phone number. I'll be glad to talk to you any time you have
7 a question or anything after the hearing.

8 But I'll give it back to Paul. I think we're going to
9 go from this point back to actually conducting the hearing.

10 MR. HIGGINBOTHAM: Thanks, Steve.

11 I just want to check. We have, like I said, it looks
12 like about five or six cards. I don't know if anybody else
13 had wanted to submit a card to give any oral comments at
14 tonight's hearing. Again, if you want to before we're done,
15 feel free to do so and just hand those in.

16 Also, we'll work on getting the presentation itself up
17 on IDEM's website. I'll try to get that up tomorrow. If I
18 don't get it up tomorrow, I'll get it up first thing Monday
19 on the website so you can see what we went over this
20 evening.

21 With that being said, I guess I'd like to go ahead and
22 start with the comments themselves. The first speaker I
23 have is Nicole.

24 MS. KAMINS: Hi. Happy holidays. It's a festive way
25 to spend the season tonight. And I'm gonna do my best to

1 not have a coughing attack up here. So if I suddenly have
2 to get -- or stop in the middle of my comments, please
3 forgive me.

4 So I'm going to provide extensive written comments as
5 well. Larry Davis, my colleague on the board, is here.

6 My name is Nicole Kamins, N-i-c-o-l-e. And the last
7 name is Kamins, K-a-m-i-n-s. I'm the executive director of
8 Save the Dunes.

9 First, I want to say that IDEM was very proactive this
10 year in setting up the review meeting with environmental
11 groups for this permit and for U.S. Steel Midwest. Despite
12 the fact that we've had many concerns and will not always
13 agree with IDEM on these matters, I wanted to say that we
14 really appreciate their professional, thorough, and
15 respectful manner in responding to our questions and their
16 patience, as well. We were there a very long time.

17 And thanks as well to Bruno Pigott from IDEM, who is
18 entertaining our request for an extension of the review
19 period as was mentioned earlier. And we acknowledge that
20 IDEM's staff has also worked very hard on these permits and
21 addressed a very serious backlog over time and we certainly
22 appreciate that.

23 That being said, of course we do have thoughts on this
24 matter. Save the Dunes has long been known in this region
25 as a key champion in protecting water quality and habitats

1 and other important aspects of quality of life. We have two
2 full-time staff members who are dedicated to studying our
3 waterways, developing watershed plans, implementing best
4 management practices, and contributing to a national model
5 of how to do this kind of work elsewhere in the country. We
6 also empower people to study the water too, and we work with
7 students very actively of all ages, and we're creating
8 powerful partnerships with local universities to create
9 citizen ambassadors to watch our water as well.

10 So, simply stated, clean water matters to us and to the
11 people who live in Northwest Indiana. It also matters to
12 the adorable fish that swim in the lake and our rivers, the
13 fishermen that catch them, and then we, the people, who eat
14 them. All kinds of creatures and plants rely on
15 uncontaminated water. We all know that.

16 ArcelorMittal, as was mentioned, discharges into Lake
17 Michigan, the east branch of the Little Calumet River, and
18 Burns Harbor. The Great Lakes are one of the most precious
19 fresh water systems in the world and it is ours. It belongs
20 to the people of the Midwest. We're very lucky to have Lake
21 Michigan here.

22 And the east branch of the Little Calumet River is also
23 very special, designated as an outstanding state resource
24 water of great pride to the state of Indiana.

25 In essence, I want to just kind of point out that with

1 these permits we kind of have to ask ourselves, How clean is
2 clean enough? I just feel that we can do better than what
3 is shown in these permits and that we owe it to ourselves
4 and future generations to ask that these processes become
5 cleaner over time.

6 Technologies exist in other parts of the world that are
7 cleaner, some of them being led by ArcelorMittal doing great
8 things elsewhere. They should be brought here, these
9 technologies, regardless of the cost to the company, which I
10 understand in some cases could be very significant. I just
11 think that we deserve the cleaner processes right here in
12 Northwest Indiana.

13 These permits have been administratively extended for
14 many years. Frankly, we're a little bit sad that there are
15 not stronger provisions in them to reduce discharges and
16 eliminate variances. After all, the Clean Water Act and the
17 NPDES program was to eliminate discharges by 1985. I'm just
18 saddened that we're 25 years down the road and still at this
19 point where we're not reducing the variances and reducing
20 the discharges but keeping them the same in the new
21 permits.

22 And, of course, there's all kinds of technical aspects
23 to these; and I admit I may not understand fully; and I look
24 forward to working with IDEM to kind of answer our questions
25 and clarify our thoughts over time.

1 So, in reality, and given the legal framework here,
2 what can we ask for? Well, I can tell you we'll have a much
3 more thorough and robust comment section, but just to give
4 you an idea of some of the things we're thinking about,
5 we're looking for diagrams indicating where samples will be
6 taken for monitoring at the facility. We know that there's
7 dilution and other things happening. We just want to get a
8 better understanding of where those samples will be taken to
9 make sure that the data is robust.

10 IDEM talked to DNR about the impact on fish, but we're
11 hoping they can also chat with them, and we pointed this out
12 at our meeting, about the phenols and ammonia variance
13 that's requested and how that might impact those critters.

14 Let's see here. The sludges generated by the Secondary
15 Wastewater Treatment Plant will be disposed of on site at
16 their proposed landfill. And despite the fact that Save the
17 Dunes is currently in an appeal of that landfill permit for
18 different reasons right now, my understanding is that the
19 landfill would take a couple years. And we're quite
20 interested in what would happen with that material in the
21 interim before that landfill would be constructed to ensure
22 that that's not running off into our waterways.

23 I just -- as someone new to the state, I'm hoping to
24 get better information about how often inspections will
25 occur at the federal and at the state level. I think a lot

1 of people in the general public, including myself a while
2 back, didn't know that, for the most part, the companies
3 regulate themselves and look for concerns over time. And I
4 think that that would just give some reassurance to the
5 public and to us knowing, you know, what is the anticipated
6 schedule for the future in watching out for the actions of
7 the facilities and knowing that they're following everything
8 to the T.

9 Let's see. We noted that there have been violations in
10 the past for this facility that were noted in the permit;
11 and we'd urge IDEM and EPA to be swift and strict in their
12 enforcement in the future, since this is such a
13 quality-of-life issue for all of us here.

14 The TBEL, the technology based effluent limits in this
15 case, and I may be misunderstanding this. I hope you guys
16 can clarify it for me when you respond to our comments. But
17 we have the technology based effluent limits in this case
18 for the iron and steel manufacturing point source category.
19 These effluent guidelines use production rates to calculate
20 allowable pollutant loadings. ArcelorMittal submitted a
21 four-year period of data to EPA to evaluate these loadings.
22 And because they have a central wastewater treatment
23 facility at ArcelorMittal, they qualified to have
24 alternative effluent limitations.

25 EPA tried in 2000 to eliminate this exclusion but it

1 remains here because -- there's various reasons. As a
2 result, they're using what's called "best practical
3 technology" here, when in reality it is feasible for them to
4 achieve best available technology. And it's really a series
5 of legal issues that result in that not being the case
6 here.

7 So, again, there are technologies elsewhere in the
8 world that could help fix some of these things, but that the
9 regulatory law isn't in place right now to force them to do
10 that at this time. I know that ArcelorMittal takes great
11 pride and has great environmental projects, and I'm just
12 urging them to bring some of those technologies right here
13 to Northwest Indiana.

14 I have lots more things I could go through, but I know
15 there's plenty of other folks who want to talk. Let me see
16 here. I know probably my colleague Larry will talk about
17 thermal discharge as well. We're very concerned about the
18 intake structures and their impacts on fish. And one of our
19 major comments here is there is a few things that they are
20 allowed -- they're going to be allowed in the permit to
21 study over time, and intake impacts are one of those
22 things. And we just feel that some of these periods for
23 review or figuring out how to get into compliance for
24 mercury and other things are just too long. In some cases
25 they give them almost to the end of the permit period of

1 five years to come into compliance; and we certainly hope
2 you'll entertain shortening those time frames if possible.

3 And I know Bruno and others at IDEM have committed to
4 kind of give us a better explanation of, you know, why it's
5 just so technologically hard to get some of these things
6 under control. And I'm sure there are good reasons for
7 them, and I'd like to hear what they are.

8 Let's see here. I think that's about it, so thank you
9 for offering us the time to make some comments. I
10 appreciate it.

11 MR. HIGGINBOTHAM: I'd like the next speaker, Patrick
12 Gorman.

13 MR. GORMAN: Good evening. My name is Patrick Gorman,
14 and I'm a facilitator for the Indiana Steel Environmental
15 Group. The Indiana Steel Environmental Group is a coalition
16 of Indiana steel companies established to focus on
17 environmental matters of concern to its members. Indiana
18 Steel Environmental Group consists of membership from
19 ArcelorMittal, USA, Incorporated; ArcelorMittal Indiana
20 Harbor; United States Steel Gary Works; United States Steel
21 Midwest Plant; ArcelorMittal Burns Harbor; and Nucor Steel,
22 Crawfordsville.

23 Together, these companies operate facilities in Indiana
24 that produce over 18 million tons of steel annually and
25 directly employ over 10,000 people. In addition, it's

1 estimated that an additional 100,000 people are employed by
2 other firms that provide services to these facilities. As a
3 result, these facilities provide a significant contribution
4 to both the state and national economy.

5 These companies operate facilities that require NPDES
6 discharge permits or industrial pretreatment discharge
7 permits. For years Indiana has not reissued NPDES discharge
8 permits for major industries when they expired. As a
9 result, Indiana has had a large number of expired NPDES
10 permits that were administratively extended. Over the past
11 six years the Indiana Department of Environmental Management
12 has worked to reduce the number of administratively extended
13 permits in Indiana and has reduced the backlog of expired
14 permits from 263 to 5 permits.

15 The Indiana Steel Environmental Group strongly supports
16 Indiana's goal to reduce the backlog of these expired
17 permits that have been administratively extended. Indiana
18 Steel Environmental Group strongly believes the NPDES
19 permitting process should be carried out in full accordance
20 with the established provisions contained in the Clean Water
21 Act and Indiana's Administrative Code, not more or less.

22 The Clean Water Act provides an established framework
23 for issuing permits that has been incorporated within
24 Indiana's Administrative Code through significant public
25 review, comment, and EPA's final approval that this code

1 contains at least all the required elements mandated by the
2 Clean Water Act. It is totally inappropriate to have an
3 established and approved regulatory mechanism for issuing
4 permits and then to selectively abandon the process based on
5 public emotion or the perception of a few.

6 The ground rules developed for the permitting process
7 were established many years ago based on sound science, were
8 open to public review and discussion, and received EPA's
9 approval before they could be implemented. These rules must
10 now continue to be followed.

11 In summary, the Indiana Steel Environmental Group urges
12 the USEPA to support the process of states issuing timely
13 NPDES permits that are protective of both human health and
14 environment under the Clean Water Act with limits that are
15 developed and supported by sound science. These permits,
16 properly issued and protective of human health and
17 environment, are in everyone's best interests.

18 Thank you for your respectful consideration of these
19 comments.

20 MR. HIGGINBOTHAM: Next speaker, Liz Teague.

21 MS. TEAGUE: Good evening. My name is Liz, L-i-z,
22 Teague, T as in Tom, e-a-g-u-e. I'm the policy associate
23 for the Alliance for the Great Lakes, a nonprofit
24 organization with a mission to conserve and restore the
25 world's largest fresh water resource through policy,

1 education, and local efforts in preserving the Great Lakes
2 region as a national treasure.

3 The majestic fresh water seas composing the five Great
4 Lakes are directly impacted by the millions of gallons of
5 water discharged every day by ArcelorMittal Burns Harbor,
6 one of the largest, fully integrated steel mills in North
7 America. Millions of people depend on the lakes for
8 drinking water, employment, and recreation; and the
9 discharges regulated by this permit will affect all of these
10 uses.

11 The Alliance appreciates the Indiana Department of
12 Environmental Management's willingness to meet with us and
13 other groups to answer questions and to provide additional
14 information during the public comment period.

15 The Alliance is also pleased that the draft permit
16 contains more stringent requirements than the current
17 permit; however, there are still some additional areas in
18 which the permit could be made even stronger to protect the
19 Great Lakes.

20 The Alliance urges IDEM to modify the draft permit to
21 include the following: More stringent limits and additional
22 monitoring for fecal coliform bacteria, phenols, ammonia,
23 manganese, mercury, copper, zinc, silver, and thermal to
24 protect the integrity of the drinking water supply for
25 millions of people; a stronger and clearer prohibition on

1 new or increased discharges to ensure adequate protections
2 are in place to prevent degradation of water quality; and
3 more specific requirements relating to storm water to
4 minimize the impediment to water quality caused by storm
5 water runoff; to stand on the objectives that I just
6 mentioned, more stringent limits and additional monitoring
7 to the permit to include monitoring for fecal coliform
8 bacteria at Outfall 001 to ensure that all pollutants
9 potentially in the discharge, which includes sanitary
10 wastewater from Outfall 031, are covered by the permit.

11 In addition, the 301(g) variance in the draft permit
12 for phenols and ammonia should be more stringent, taking
13 into account the fact the discharge goes directly into
14 salmonid waters.

15 Monitoring and limits for manganese are currently not
16 included in the permit; however, according to the
17 preliminary data of the toxic release inventory for 2009,
18 9,700 pounds of manganese were released into the Burns
19 Waterway and the Little Calumet River by ArcelorMittal.
20 Weekly monitoring and limits for manganese need to be
21 included in the permit to fully protect the receiving
22 waters.

23 The 54-month scheduled compliance for Outfall 001 for
24 mercury, copper, zinc, and silver should be shortened to
25 more aggressively reach necessary reductions and should

1 include specific benchmarks for reducing pollution during
2 the course of the compliance period.

3 The time period for ArcelorMittal to install a flow
4 measuring device on the water cannon should also be
5 shorter. A period of six months would be more than
6 sufficient to complete installation.

7 Finally, the 316(a) variance providing alternate
8 thermal effluent limitations allowing discharges of up to 86
9 degrees at Outfall 001 and up to 90 degrees at Outfall 002
10 during the summer has been continued in the draft permit
11 without regard to whether ArcelorMittal has met the burden
12 of proof to show that the proposed effluent limitations for
13 the control of the thermal component of the discharge will
14 require effluent limitations more stringent than necessary
15 to assure the protection of fish and wildlife populations.
16 The Alliance urges IDEM to gather more comprehensive data to
17 carefully scrutinize whether such a variance should be
18 continued rather than simply providing an automatic renewal
19 of a variance that was first applied for in 1975.

20 Going on to a stronger and clearer prohibition on new
21 or increased discharges, on page 55 of the permit in part 2,
22 section A, paragraph 16, the permit should contain precise
23 definitions of the terms "deliberate action" and "above
24 normal variability" so that ArcelorMittal and the public
25 have a clear understanding of the types of actions that are

1 prohibited that would result in degradation of the water
2 quality of Lake Michigan.

3 Finally, the storm water monitoring set forth in part
4 1, section H, paragraph 1 should contain specific parameters
5 used for monitoring and should contain numeric goals to
6 determine whether minimization of pollution is achieved.
7 Although the Alliance applauds the addition of non-numeric
8 standards for storm water to the permit, both the storm
9 water monitoring and storm water pollution prevention plan
10 sections of the permit need to contain more specific
11 measurable requirements.

12 The Alliance will be supplementing my statement with
13 additional written comments prior to the deadline. Thank
14 you very much for your time.

15 MR. HIGGINBOTHAM: The next speaker is Larry Davis.

16 MR. DAVIS: Thank you. I'm Larry Davis. I reside at
17 268 South 600 West, Hebron, Indiana; and I'm also employed
18 by the ArcelorMittal Burns Harbor Plant.

19 I'd like to thank IDEM for this opportunity to comment
20 and this wonderful Christmas present of two NPDES permits to
21 comment on at the same time. I'd also like to thank the
22 extraordinary effort of meeting with us last Thursday for
23 numerous hours to answer questions. And I'd also like to
24 ask for an extension of the comment period on both this and
25 the Midwest Steel, U.S. Steel Midwest permit.

1 I think it's interesting, to make a little bit of a
2 quick comparison between those two activities, in regards to
3 the behavior of ArcelorMittal and U.S. Steel. In the case
4 of U.S. Steel, there was an additional public meeting
5 offered to answer questions by the company. And in that
6 permit we actually are building a new treatment plant and we
7 are actually eliminating a discharge and instead treating
8 that discharge. And that's not the case, unfortunately,
9 with the ArcelorMittal permit.

10 So I'd like to frame this by starting out with reading
11 the first two goals of the Clean Water Act. It is the
12 national goal that the discharge of pollutants into the
13 navigable waters be eliminated by 1985. The second goal is
14 the national goal that whenever attainable an interim goal
15 of water quality which provides for the protection and
16 propagation of fish, shellfish, and wildlife and provides
17 recreation in and on the water be achieved by July 1st,
18 1983.

19 So where are we today? 35 years after the discharge of
20 anthropogenic waterborne pollutants was to be eliminated and
21 17 years after this particular discharge permit expired, we
22 find ourselves commenting on the National Pollution
23 Discharge Elimination System permit for a major discharger
24 of waterborne pollutants into the Little Calumet River and
25 Lake Michigan.

1 National Pollution Discharge Elimination System
2 permit: Just think about that for a minute. Discharge
3 elimination. What a concept. You know, the rhetorical
4 question would be, When are we gonna get around to that; and
5 what discharges are being eliminated in this proposed NPDES
6 permit for ArcelorMittal Burns Harbor?

7 The answer is: Well, actually none. The one discharge
8 that's being so-called eliminated from the permit is
9 actually just being transferred into -- as previously
10 mentioned, in an operational permit to the Town of Burns
11 Harbor.

12 So after 17 years it's come to commenting on an NPDES
13 permit for a wastewater facility that is incapable of
14 adequately treating toxic pollutants known to be present.
15 And I've included several tables from EPA studies in my
16 comments, which I'll spare you from reading right now.

17 An integrated steel plant wastewaters from point source
18 categories, such as sinter plant, two blast furnaces, power
19 station, three basic oxygen furnaces, two continuous
20 casters, 160-inch plate mill, a 110-inch plate mill, 80-inch
21 hot strip mill, No. 1 and No. 2 roll shops, hydrochloric
22 acid pickling, cold strip mill complex, alkaline cleaning,
23 and hot galvanized coating.

24 Now the reason I say that it's incapable of that is you
25 have to understand something about this treatment plant.

1 This plant was constructed in the early '60s, prior to the
2 Clean Water Act. The industrial wastewater treatment plant
3 at Arcelor Burns Harbor is also incapable of equalizing or
4 treating the conventional parameters, such as temperature,
5 and nonconventional and/or toxic wastewater pollutants such
6 as ammonia and phenols.

7 So the answer is to give another continuation of the
8 variances after 17 years. Actually, the variance request
9 dates clear back to November 23rd, 1983, for this particular
10 variance.

11 So what is the purpose of the variance? Shouldn't the
12 purpose of any variance be to provide time to allow for an
13 effective effort to clean up the water pollution? How long
14 should that take? Years? Decades? Forever, as long as any
15 excuse can be made regardless of the best available
16 technology for the making of iron and steel or the treating
17 of the pollution thereof? Why should any variance even be
18 considered when there is no ongoing effort to stop
19 discharges of these inadequately treated steel mill
20 pollutants? It's business as usual and then some.

21 The Indiana Code specifically talks about variances.
22 Normally variances granted by the commissioner are not to
23 exceed one year; and, also, part of the criteria under IC
24 13-14-8-9 is to meet the requirements of 40 CFR, part 132,
25 appendix F, procedure 2.C. Now 2.C has a second part to it,

1 which says that in addition to the recurrence of C.1 above,
2 the permittee shall also show that the variance requested
3 conforms to the requirements of the State's or the Tribe's
4 antidegradation procedures.

5 Now we just heard that the antidegradation evaluation
6 is not necessary in this permit, but I beg to differ because
7 the law says different. In addition, there's supposed to be
8 characterization of any increased risk to human health and
9 the environment associated with granting the variance. The
10 permit, as proposed, does not meet antidegradation
11 procedures and requirements.

12 The Indiana Department of Environmental Management,
13 even with two legislative extensions, has been unable over
14 the last 12 years to develop and implement adequate and
15 legal antidegradation procedures and requirements.

16 The NPDES permit fact sheet concludes that since there
17 will not be any action taken by ArcelorMittal Burns Harbor,
18 LLC, that results in increased loading or increased permit
19 limits, an antidegradation demonstration is not required.
20 In fact, there are at least two additional loadings which
21 will have additional impacts, one being the discharge from
22 ArcelorMittal Burns Harbor Deerfield Landfill, which did not
23 exist and still is not built; and, two, the discharge from
24 the water cannon.

25 Now we've heard about flow monitoring on the water

1 cannon. In order to put flow monitoring on a pipe, it
2 shouldn't take any longer than a day. This is simple stuff
3 that's done every day in the steel industry in order to
4 maintain their operations.

5 In addition, there are other impacts, such as the
6 increased water that is being withdrawn from Lake Michigan
7 for the water cannon to moderate temperature and the
8 increased fish mortality and other organisms that will
9 result from that. Those should be taken into
10 consideration.

11 Also, the actual timing of the sinter plant's
12 connection to the Burns Harbor industrial wastewater sewer
13 system and subsequent modifications that have taken place to
14 the sinter plant wastewater system should be suspect and
15 examined as potential additional loading. This is
16 especially true given that the nature of sinter plant
17 wastewater characteristics and pollutants, including high
18 levels of heavy metals such as lead, etc., and persistent
19 and biocumulative pollutants such as dioxin and dioxin-like
20 compounds.

21 So I have here a document called Practical Solutions
22 for Optimizing Steel Wastewater Treatment Plants. This is
23 from September of 2001, so it's a little dated. But I just
24 wanted to read just one part of this here. It says, Many
25 steel mill wastewaters are contaminated with soluble metals

1 that must be removed prior to discharge. Aging treatment
2 plants that were not designed and built with the latest
3 technologies and equipment may now be faced with inadequate
4 treatment capabilities.

5 So this is why we have to have variances, because this
6 plant is not capable of treating these wastes to meet
7 current water standards.

8 In addition, we have some confusion in the permit and
9 fact sheet over our discharges. The discharge into the
10 Little Calumet is through discharge 001. The 1988 NPDES
11 permit makes it clear that Outfall 0011 is a monitoring
12 station of 0011. The 1988 NPDES permit states that effluent
13 from the secondary wastewater treatment plant, which
14 consists of treated, processed wastewater from the Burns
15 Harbor plant, is discharged through this monitoring
16 station.

17 Page 4 of the NPDES permit fact sheet is in error and
18 states that the effluent from the SWTP is further treated in
19 two effluent polishing lagoons prior to being discharged
20 through Outfall 011. It should be Outfall 001, not 011.

21 The point of compliance for the permit discharge
22 limitation pertaining to Outfall 011, which is the
23 wastewater treatment plant, should be at the final
24 wastewater treatment plant's point of process discharge
25 prior to any dilution or mixing of non-contact cooling

1 waters in storm water discharges. Just because you call
2 something a secondary wastewater treatment plant does not
3 make it true.

4 The secondary wastewater treatment plant is not a
5 secondary treatment facility as commonly understood and
6 defined within the wastewater treatment industry and as
7 classified under Indiana Administrative Code 327 IAC
8 5-22-5. Secondary wastewater treatment commonly follows
9 primary treatment and involves biological treatment
10 processes such as activated sludge, trickling filters, or
11 rotating biological contactors. This is something that
12 ArcelorMittal's Burns Harbor secondary wastewater treatment
13 does not have.

14 The secondary wastewater treatment plant only utilizes
15 primary treatment followed with a chemical lime
16 precipitation and sedimentation process. The industrial
17 wastewater treatment plant does not utilize any secondary or
18 tertiary treatment process other than a lagoon, and any
19 biological treatment that takes place is by chance rather
20 than by design. It is a poor substitute for an actual
21 secondary or advanced tertiary treatment facility.

22 To refer to this industrial wastewater treatment plant
23 as a secondary wastewater treatment plant in the permit is a
24 misrepresentation of the industrial wastewater treatment
25 facility's proper classification and capabilities in

1 treating industrial wastewater. Basically, we have oil and
2 grease separation followed by coagulation and flocculation
3 and sedimentation and settling clarifiers and the lagoons.

4 Now primary treatment efficiencies normally range about
5 30 to 50 percent for suspended solids. The question I'm
6 asking is what are the treatment efficiencies of the
7 ArcelorMittal Burns Harbor industrial wastewater treatment
8 plant?

9 The massive dilution of 34 million to 63 million
10 gallons per day from non-contact cooling waters and storm
11 waters provides another misrepresentation of the actual
12 water quality of the approximately 74 million gallons
13 discharged from the industrial wastewater treatment plant.
14 How many years does it take to realize that a primary and
15 chemical treatment plant -- wastewater -- built in the early
16 '60s cannot meet today's water quality standards for the
17 Little Calumet River and Lake Michigan? When will we
18 actually see iron and steelmaking process discharge
19 elimination or actual secondary and/or advanced tertiary
20 treatment of ArcelorMittal Burns Harbor's industrial
21 wastewater?

22 Now I've included several charts in here of -- from
23 early studies that were done by EPA when we first looked at
24 steel plants to figure out what the heck was in the
25 wastewater. These were done in the early '80s. And I'm not

1 gonna read all of them, but I will go through just one and
2 that is the sintering. And here are some of the toxic
3 pollutants known to be present in sintering operations:
4 benzene; chloroform; fluoroethane; 2, 4-Dinitrophenal;
5 benzo(a)anthracene; benzo(a)pyrene; picene; pyrene;
6 tetrachloroethylene; arsenic; cadmium; chromium; copper;
7 cyanide; lead; nickel; selenium; silver; thallium; and
8 zinc.

9 This plant that we have is not capable of treating
10 those organic wastes. It does a halfway decent job of
11 precipitating out dissolved metals, but it has no designed
12 capacity to treat organic wastes that are known to be
13 present throughout the steelmaking process.

14 Now, on the other hand, ArcelorMittal is setting an
15 example for the discharge elimination in zero discharge;
16 however, it's not being done here in Indiana. Here are a
17 couple of examples to consider. If you go on the web and
18 you look up ArcelorMittal's Sustainability Report of 2008,
19 entitled How Will We Achieve Safe Sustainable Steel?, you'll
20 find a statement on page 21, labeled as page 34 in the
21 print, that ArcelorMittal has eight sites in Brazil, Spain,
22 South Africa currently operating with zero effluent, zero
23 discharge, eight sites.

24 In another report, Making Steel More Sustainable -
25 Water, for the sustainability report in Brazil, page 22,

1 labeled page 20 in the print, it says, ArcelorMittal is
2 reusing practically all of the water used in industrial
3 processes. Average recirculation reached 98.12 percent, and
4 effluent discharge lower than 0.06 cubic meters per ton of
5 raw steel.

6 That just goes to show what you can do if you really
7 want to. Why don't we see a similar level of commitment by
8 ArcelorMittal here on the shores of Lake Michigan? Why
9 doesn't IDEM require such levels of commitment from
10 ArcelorMittal in its permit conditions for the Burns Harbor
11 plant?

12 ArcelorMittal has demonstrated what can be done
13 sustainably elsewhere in the world. Doesn't the sensitive
14 nature of Lake Michigan's natural fresh water resources
15 deserve the highest level of protection possible?
16 ArcelorMittal Burns Harbor must be, at the very least, held
17 to best available technology standards instead of continuing
18 granting discharge variances. A federal law from the
19 Harbors and Rivers Act when the Port of Indiana and Burns
20 Harbor plant and Midwest plant were established requires
21 that. That's federal law. And we've never lived up to
22 that.

23 The fact that there's been nearly a dozen NPDES permit
24 violations in the last four years is further proof that the
25 current industrial treatment plant is inadequate to meet the

1 requirements of state and federal laws and regulations.
2 It's alarming but comes as no surprise that IDEM'S
3 apparently taken no enforcement actions concerning these
4 violations.

5 I believe that Mitch Daniels may have finally admitted
6 to how the Indiana Department of Environmental Management
7 has been operating under his administration when he wrote in
8 the Wall Street Journal article on September 8th, We should
9 offer a freedom window. Might we try some sort of
10 regulatory forbearance period in which the job-killing
11 practice of agonizingly slow environmental permitting is
12 suspended, perhaps in favor of a self-certification safe
13 harbor process? Businesses could provide -- proceed with
14 new job creation immediately based on plans that meet
15 current pollution or safety standards or use best current
16 technology, subject only to fines and remediation if a
17 subsequent look-back shows that the promised standards were
18 not met. Mitch Daniels, Governor of Indiana.

19 I believe the long-term results will be that industry
20 in Indiana, including the steel industry, will be less
21 competitive in domestic and world markets because of a lack
22 of incentive to innovate and modernize their manufacturing
23 processes. Better efficiencies mean less pollution and
24 broaden profits.

25 Where is IDEM at encouraging improvement,

1 implementation of advanced technologies, and requiring
2 replacement of antiquated processes with proven efficient
3 ones in use elsewhere around the world?

4 Now there are several other deficiencies in the fact
5 sheet and permit. In the facilities description, section
6 2.1 general, it states that by-product coke plant process
7 wastewaters are not discharged to surface waters at the
8 Burns Harbor plant. In fact, waste ammonia liquor, produced
9 from quenching coke oven gas can readily contaminate
10 so-called non-contact cooling waters when spiral coolers
11 fail and leak. This has been implicated in fish kills at
12 Outfall 002 in the past. The spiral cools have no secondary
13 containment.

14 Another discharge from the facility exists between
15 Outfalls 002 and 003 and is from the processing of slag.
16 Now this is done by a contractor on the site, but that
17 facility is integral to the operation of the plant and
18 should be included in this permit. The plant cannot operate
19 without the removal and processing of slag. This water is
20 being discharged directly to Lake Michigan via underground
21 conduits and ditches.

22 In section 2.3 of the wastewater treatment plant
23 description, page 10, the NPDES fact sheet states, The
24 sinter plant blast furnace recycle system consists of, etc.,
25 etc. The sinter plant and blast furnace are two separate

1 facilities with separate pollution control and wastewater
2 systems. This is also noted in a letter from IDEM to
3 Bethlehem Steel dated January 7th, 1986, that states, Blast
4 furnace and sintering operation wastewaters are recycled in
5 separate systems. So we need to clear up the confusion.

6 And the point at the sinter plant discharge 111, the
7 point of compliance should be at the sinter plant scrubber
8 discharge, not after, once again, we dilute it with all
9 these non-contact waters and process water from the blast
10 furnace.

11 This confusion is repeated on page 25 where there's
12 some confusion about the alkaline chlorination wastewater
13 treatment system. That system is particular to the blast
14 furnace system, not the sintering plant, and is only used
15 when there is startup and shutdown of the blast furnace
16 because of cyanide.

17 Outfall 009 should have numeric and narrative limits
18 considering the close proximity of steel mill waste piles
19 from the iron and steelmaking process. These open dump
20 piles of steel mill waste have no liner, no cover to prevent
21 Aeolian transport, physical erosion, storm water transport,
22 and leaching of contaminants in subsequent discharge via
23 groundwater and/or the Outfall 009.

24 The schedule of compliance section 6.2 on page 57 of
25 the fact sheet states that ArcelorMittal does not

1 intentionally introduce mercury, copper, zinc, silver at the
2 Burns Harbor plant as raw materials, process additives,
3 alloying elements, or any significant matter in the basic
4 steelmaking or steel finishing processes. Presence of these
5 materials in Outfall 001 effluent at trace levels is likely
6 due to a combination of factors including trace quantities
7 in materials used at the plant at deposition storm water
8 runoff and others; however, the exact sources are currently
9 unknown. Now that's just -- that just doesn't even pass the
10 smell test. Okay?

11 As previously pointed out, there are all these studies
12 done by EPA in the early '80s which identified which
13 processes these pollutants are known to be present in. We
14 know where these things come from. It's no secret. It's
15 not unknown. What is unknown is when ArcelorMittal will
16 upgrade their treatment plant so they're capable of actually
17 treating these steel mill pollutants adequately.

18 I'm gonna skip all those charts. The purpose of storm
19 water evaluations, especially in consideration of discharge
20 002 in the storm water pollution prevention plan, should
21 include air deposition and transport via storm waters. And
22 the following should also be considered, and that's
23 emissions from the coke oven process.

24 There's also in the fact sheet on page 75, it says, As
25 a result there's no significant storm water runoff from

1 these material storage areas, which include raw materials
2 and steel mill waste open dump piles. The increased surface
3 area and height of these storage piles includes piled open
4 dump steel waste increases both the infiltration and the
5 runoff velocities respectively. Given that there are no
6 storm water collection structures in the storage yards,
7 runoff is currently uncontrolled and flows to whatever
8 downgrade path of least resistance is available, which is
9 ultimately toward or into Lake Michigan via surface or
10 groundwater flows.

11 Storm water sewage discharge system throughout fall --
12 excuse me. The storm water sewer system discharge through
13 Outfall 002 should be suspect given the large amount of air
14 deposition of contaminants. Such particulates from the coke
15 oven, sintering plant, and blast furnace processes which can
16 be washed into the storm sewers and subsequently diluted out
17 below detection limits due to the massive volume of
18 non-contact cooling water mixed into the discharge of 002.

19 And this NPDES permit must be comprehensively addressed
20 to all toxic pollutants known to be present in wastewaters
21 and presently present in storm water from ArcelorMittal's
22 Burns Harbor plant. The storm water pollution prevention
23 plan must also consider all toxic pollutants known to be
24 present at this facility, their transport and fate.
25 Additional parameters, including where applicable,

1 continuous monitoring and reporting for the following should
2 have been included in the permit's conditions and
3 limitations: pH, temperature, specific conductants,
4 dissolved oxygen, suspended solids total, dissolved solids
5 total, chemical oxygen demand, suspended and/or emulsified
6 oil and grease, cadmium, lead, iron, which is a great
7 indicator for how well the treatment plant is actually
8 operating, manganese, volatile organics total, and dioxin
9 and dioxin-like compounds.

10 MR. HIGGINBOTHAM: Hey, Larry.

11 MR. DAVIS: I'm done.

12 MR. HIGGINBOTHAM: All right. I thought (Indaudible)
13 response and then stop and bring you back up after --

14 MR. DAVIS: No, I'm done. That's all I have for
15 today. Thank you for this opportunity.

16 MR. HIGGINBOTHAM: Our next speaker is Kay Nelson.

17 MS. NELSON: Good evening. My name is Kay, K-a-y,
18 Nelson, N-e-l-s-o-n. I'm the director of Environmental
19 Affairs for the Northwest Indiana Forum. And first I would
20 like to say thank you very much for the four and a half
21 hours of quality time that you all spent with us last week
22 going through the details of these permits for both U.S.
23 Steel and Arcelor that we're discussing tonight.

24 Thank you for the opportunity to formally comment on
25 the issuance of the proposed ArcelorMittal Burns Harbor

1 NPDES permit.

2 The Northwest Indiana Forum is a regional nonprofit
3 economic development organization servicing members in Lake,
4 Porter, LaPorte, Jasper, Starke, Newton, and Pulaski
5 Counties. Our membership focuses their attention on
6 retention and creation of quality jobs in Northwest Indiana
7 for our residents to sustain and enhance our environmental
8 quality -- environment and quality of life. Protection of
9 the environment while enhancing the region's global
10 competitive position is a high priority for all of our
11 members.

12 Receipt of technically, scientifically, and legally
13 based environmental permits are crucial to our nation's
14 quality of life and global competitiveness. American
15 businesses must be certain that the state and federal
16 regulatory agencies execute their roles and responsibilities
17 in a fashion whereby the receipt of environmental permits
18 allows the continuance or expansion of a facility to occur
19 without interruption following permit issuance. Referred to
20 as permitting certainty, the lack of such certainty can
21 negatively impact operational and investment decisions
22 related to long-term capital improvements and expansion
23 projects.

24 As such, the Northwest Indiana Forum supports the
25 issuance of quality environmental permits by IDEM such as

1 the one being proposed here tonight for the ArcelorMittal
2 Burns Harbor NPDES permit.

3 Thank you for the opportunity to provide our comments.

4 MR. HIGGINBOTHAM: That was the last appearance card I
5 had, so I didn't know if during the process if there was
6 anyone else who would like to get up and speak and comment
7 on this permit. All right. Well, if that's not the case,
8 then I will go ahead and close out this hearing.

9 And, again, just a reminder, as of now the comment
10 period ends on the 27th of December, so any written comments
11 that we need to receive would need to be postmarked by that
12 date. If for some reason that date changes, I'll be sure --
13 they'll be sure to let folks know, and there will be a
14 public release on that as well.

15 So, again, thank you for coming tonight. We appreciate
16 your input on this permit. Thank you.

17 (The recording ends.)
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1 STATE OF INDIANA)
)
 2 COUNTY OF LAKE)

3
 4
 5 REPORTER'S CERTIFICATE

6
 7 I, TERRY M. PICKERING, do hereby certify and state that
 8 the above and foregoing 53 pages is a true, correct, and complete
 9 transcript of the recorded Public Hearing held at the
 10 Northwestern Indiana Regional Planning Commission, 6100 Southport
 11 Road, Portage, Indiana, regarding the Draft NPDES Permit for
 12 Discharge into Navigable Waters, recorded on said date, written
 13 stenographically from the recording and transcribed by me from my
 14 stenotype notes and reduced to typewriting.

15 I further certify that I am not related to, employed
 16 by, or interested in any party in these proceedings.

17 IN WITNESS WHEREOF, I hereby affix my name and seal
 18 this 17th day of January, 2011.
 19
 20

21 
 22 TERRY M. PICKERING
 23 Court Reporter and Notary Public

SEAL

24 My commission expires August 30, 2015.
 25